R5 4lr0867

By: Senators Brochin, Klausmeier, and Zirkin

Introduced and read first time: January 22, 2014

Assigned to: Judicial Proceedings

A BILL ENTITLED

1 AN ACT concerning

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Motor Vehicles - Speed Monitoring Systems - Local Jurisdictions

3 FOR the purpose of altering the standards and requirements for the required warning 4 period for violations recorded by speed monitoring systems; establishing that 5 speed monitoring systems placed in certain areas may only be placed on 6 highways with a certain minimum speed limit; applying certain notice and 7 signage standards for unmanned local stationary speed monitoring systems to 8 all local speed monitoring systems; altering the standards for signage required 9 for local stationary speed monitoring systems; establishing that a speed monitoring system in a school zone may operate only during the regular school 10 year; requiring certain local jurisdictions to designate certain persons to act in a 11 12 certain liaison capacity; requiring a certain calibration check to be performed 13 quarterly rather than annually; altering the standards and requirements for daily self-tests and annual calibrations for speed monitoring systems; requiring 14 certain local jurisdictions to designate, subject to the approvals of a certain local 15 16 governing body, a certain program administrator; requiring a contract for a 17 certain speed monitoring system to include certain provisions; establishing 18 certain training requirements; clarifying that a certificate alleging that a 19 certain speeding violation occurred is required to be sworn to or affirmed by a 20 certain law enforcement officer; expanding the application of the prohibition 21 against a speed monitoring system contractor's fee being contingent on the 22 number of citations issued or paid; providing for the application of this Act; 23 providing that certain speed monitoring system contract extensions are void 24under certain circumstances; defining certain terms; and generally relating to 25 speed monitoring systems operated by local jurisdictions.

26 BY repealing and reenacting, with amendments,

27 Article – Transportation

28 Section 21–809

29 Annotated Code of Maryland

30 (2012 Replacement Volume and 2013 Supplement)

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.



$\frac{1}{2}$	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:		
3	Article - Transportation		
4	21–809.		
5	(a) (1) In this section the following words have the meanings indicated.		
6	(2) "Agency" means:		
7 8 9	(i) A law enforcement agency of a local political subdivision that is authorized to issue a citation for a violation of the Maryland Vehicle Law or or local traffic laws or regulations; or		
10 11 12	(ii) For a municipal corporation that does not maintain a police force, an agency established or designated by the municipal corporation to implement this subtitle using speed monitoring systems in accordance with this section.		
13 14 15	(3) (i) "ERRONEOUS VIOLATION" MEANS A POTENTIAL VIOLATION SUBMITTED BY A SPEED MONITORING SYSTEM CONTRACTOR FOR REVIEW BY AN AGENCY THAT IS:		
16 17	1. CLEARLY NOT SUPPORTED BY THE AVAILABLE EVIDENCE OR APPLICABLE LAW; OR		
18 19	2. BASED ON A TECHNICAL VARIABLE FOR WHICH THE CONTRACTOR IS RESPONSIBLE.		
20	(II) "ERRONEOUS VIOLATION" INCLUDES:		
21 22 23	1. A POTENTIAL VIOLATION BASED ON INACCURATE RADAR IMAGING, INCLUDING THE PHENOMENON KNOWN AS THE "RADAR EFFECT"; AND		
24 25 26	2. A POTENTIAL VIOLATION BASED ON A RECORDED IMAGE THAT IS GENERATED BY A SPEED MONITORING SYSTEM THAT IS AT AN IMPROPER DISTANCE OR ANGLE OR IN IMPROPER FOCUS.		
27 28 29	(III) "ERRONEOUS VIOLATION" DOES NOT INCLUDE A POTENTIAL VIOLATION THAT AN AGENCY IS UNABLE TO VALIDATE BUT OTHERWISE COMPLIES WITH APPLICABLE LAWS AND CONTRACT PROVISIONS.		

$\frac{1}{2}$	(4) (I) lessee of a motor vehicle		ner" means the registered owner of a motor vehicle or a a lease of 6 months or more.
3	(ii)	"Own	er" does not include:
4		1.	A motor vehicle rental or leasing company; or
5 6	Title 13, Subtitle 9, Part	2. III of t	A holder of a special registration plate issued under this article.
7 8 9	REPRESENTATIVE OF	THE I	RAM ADMINISTRATOR" MEANS AN EMPLOYEE OR OCAL JURISDICTION DESIGNATED BY THE LOCAL A CONTRACT WITH A SPEED MONITORING SYSTEM
11	[(4)] (6) monitoring system:	"Reco	orded image" means an image recorded by a speed
13	(i)	On:	
14		1.	A photograph;
15		2.	A microphotograph;
16		3.	An electronic image;
L 7		4.	Videotape; or
18		5.	Any other medium; and
19	(ii)	Show	ring:
20		1.	The rear of a motor vehicle;
21 22	vehicle that include the s	2. same s	At least two time-stamped images of the motor tationary object near the motor vehicle; and
23 24	legible identification of the	3. ne enti	On at least one image or portion of tape, a clear and re registration plate number of the motor vehicle.
25 26 27 28 29	WITHIN A ONE-QUART ANY GRADE LEVEL THI	ER MI ROUGI BUIL	ZONE" MEANS A DESIGNATED ROADWAY SEGMENT LE RADIUS OF A SCHOOL FOR KINDERGARTEN OR H GRADE 12 THAT IS APPROACHING, ADJACENT TO, LDINGS OR GROUNDS WHERE SCHOOL-RELATED IG:

1 2	(I) TRAVEL BY STUDENTS TO OR FROM SCHOOL ON FOOT OR BY BICYCLE; OR
3 4	(II) THE DROPPING OFF OR PICKING UP OF STUDENTS BY SCHOOL BUSES OR OTHER VEHICLES.
5 6 7	[(5)] (8) "Speed monitoring system" means a device with one or more motor vehicle sensors producing recorded images of motor vehicles traveling at speeds at least 12 miles per hour above the posted speed limit.
8 9	[(6)] (9) "Speed monitoring system operator" means a representative of an agency or contractor that operates a speed monitoring system.
10 11 12	(b) (1) (i) A speed monitoring system may not be used in a local jurisdiction under this section unless its use is authorized by the governing body of the local jurisdiction by local law enacted after reasonable notice and a public hearing.
13 14	(ii) Before a county may use a speed monitoring system on a State highway at a location within a municipal corporation, the county shall:
15 16	1. Obtain the approval of the State Highway Administration;
17 18 19	2. Notify the municipal corporation of the State Highway Administration's approval of the use of a speed monitoring system at that location; and
20 21 22 23	3. Grant the municipal corporation 60 days from the date of the county's notice to the municipal corporation to enact an ordinance authorizing the municipal corporation instead of the county to use a speed monitoring system at that location.
$\begin{array}{c} 24 \\ 25 \end{array}$	(iii) 1. This subparagraph applies only in Prince George's County.
26 27 28 29	2. In the county, a municipal corporation may implement and use a speed monitoring system consistent with the requirements of this subsection on a county highway at a location within its corporate limits if the municipal corporation:
30 31 32	A. Submits to the county a plan describing the boundary of the applicable school zone and the proposed location of the speed monitoring system; and
33	B. Requests and receives permission from the county to

use the speed monitoring system at the proposed location.

1 2 3	3. If the county fails to respond to the request within 60 days, the municipal corporation may implement and use the speed monitoring system as described in the plan submission.	
4	4. The county may not:	
5 6	A. Unreasonably deny a request under this subparagraph; or	
7 8	B. Place exactions, fees, or unreasonable restrictions on the implementation and use of a speed monitoring system under this subparagraph.	
9 10	5. The county shall state in writing the reasons for any denial of a request under this subparagraph.	
11 12	6. A municipal corporation may contest in the circuit court a county denial of a request under this subparagraph.	
13 14 15 16 17	established a school zone that is within one—quarter mile of a school zone established in another municipal corporation, the municipal corporation may not implement or use a speed monitoring system in that school zone unless it has obtained the approval of	
18 19 20 21 22 23 24 25 26	a local jurisdiction under this paragraph shall provide that [for a period of at least 30 days after the first speed monitoring system is placed in the local jurisdiction, a violation recorded by any speed monitoring system in the local jurisdiction may be enforced only by the issuance of a warning] IF THE LOCAL JURISDICTION MOVES OR PLACES A MOBILE OR STATIONARY SPEED MONITORING SYSTEM TO OR AT A LOCATION WHERE A SPEED MONITORING SYSTEM HAD NOT PREVIOUSLY BEEN MOVED OR PLACED, THE LOCAL JURISDICTION MAY NOT ISSUE A CITATION FOR	
27 28	1. Until signage is installed in accordance with subparagraph (vii) of this paragraph; and	
29 30	2. FOR AT LEAST THE FIRST 15 CALENDAR DAYS AFTER THE SIGNAGE IS INSTALLED.	
31 32	(vi) This section applies to a violation of this subtitle recorded by a speed monitoring system that meets the requirements of this subsection and has	

been placed:

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1 2 3 4	1. In Montgomery County, on a highway in a residential district, as defined in § 21–101 of this title, with a maximum posted speed limit of 35 miles per hour, which speed limit was established using generally accepted traffic engineering practices;
5 6	2. In a school zone [established under § 21–803.1 of this subtitle] WITH A POSTED SPEED LIMIT OF AT LEAST 20 MILES PER HOUR; or
7 8 9 10 11 12 13	3. In Prince George's County, on that part of a highway located within the grounds of an institution of higher education as defined in § 10–101(h) of the Education Article, or within one—half mile of the grounds of a building or property used by the institution of higher education where generally accepted traffic and engineering practices indicate that motor vehicle, pedestrian, or bicycle traffic is substantially generated or influenced by the institution of higher education.
14 15	(vii) Before activating [an unmanned stationary] A speed monitoring system, the local jurisdiction shall:
16 17	1. Publish notice of the location of the speed monitoring system on its website and in a newspaper of general circulation in the jurisdiction;
18 19	2. Ensure that each sign that designates a school zone [indicates] IS PROXIMATE TO A SIGN THAT:
20 21	A. INDICATES that speed monitoring systems are in use in THE school [zones] ZONE; AND
22 23 24 25	B. IS IN ACCORDANCE WITH THE MANUAL AND SPECIFICATIONS FOR A UNIFORM SYSTEM OF TRAFFIC CONTROL DEVICES ADOPTED BY THE STATE HIGHWAY ADMINISTRATION UNDER § 25–104 OF THIS ARTICLE; and
26 27 28 29	3. With regard to a speed monitoring system established based on proximity to an institution of higher education under paragraph (1)(vi)3 of this subsection, ensure that all speed limit signs approaching and within the segment of highway on which the speed monitoring system is located include signs that:
30	A. Are in accordance with the manual and specifications

B. Indicate that a speed monitoring system is in use.

for a uniform system of traffic control devices adopted by the State Highway

Administration under § 25–104 of this article; and

- 1 (viii) A speed monitoring system in a school zone may operate 2 only Monday through Friday **DURING THE REGULAR SCHOOL YEAR** between 6:00 a.m. and 8:00 p.m.
- 4 (IX) 1. A LOCAL JURISDICTION THAT AUTHORIZES A
 5 PROGRAM OF SPEED MONITORING SYSTEMS SHALL DESIGNATE, SUBJECT TO
 6 THE APPROVAL OF THE GOVERNING BODY OF THE LOCAL JURISDICTION, AN
 7 OFFICIAL OR EMPLOYEE TO INVESTIGATE AND RESPOND TO QUESTIONS OR
 8 CONCERNS ABOUT THE SPEED MONITORING SYSTEM PROGRAM IN THE LOCAL
 9 JURISDICTION.
- 2. BEFORE THE DEADLINE FOR CONTESTING
 LIABILITY UNDER THIS SECTION, THE LOCAL DESIGNEE MAY REVIEW AND, IF A
 CITATION IS DETERMINED TO BE AN ERRONEOUS VIOLATION, VOID A SPEED
 MONITORING SYSTEM CITATION.
- 3. A LOCAL DESIGNEE MAY NOT BE EMPLOYED BY A
 SPEED MONITORING SYSTEM CONTRACTOR OR HAVE BEEN INVOLVED IN ANY
 PREVIOUS REVIEW UNDER THIS SECTION OF SPEED MONITORING SYSTEM
 CITATIONS.
- 4. ON RECEIPT OF A QUESTION OR CONCERN FROM
 19 A PERSON, THE LOCAL DESIGNEE SHALL PROVIDE A WRITTEN ANSWER OR
 20 RESPONSE TO THE PERSON WITHIN A REASONABLE TIME.
- 5. A LOCAL JURISDICTION SHALL MAKE ANY WRITTEN QUESTIONS OR CONCERNS RECEIVED UNDER THIS SUBPARAGRAPH, AND ANY SUBSEQUENT ANSWERS OR RESPONSES, AVAILABLE FOR PUBLIC INSPECTION.
- 25 (2) (i) A speed monitoring system operator shall complete training 26 by a manufacturer of speed monitoring systems in the procedures for setting up and 27 operating the speed monitoring system.
- 28 (ii) The manufacturer shall issue a signed certificate to the speed monitoring system operator on completion of the training.
- 30 (iii) The certificate of training shall be admitted as evidence in any court proceeding for a violation of this section.
- 32 (3) A speed monitoring system operator shall fill out and sign a daily 33 set—up log for a speed monitoring system that:

1 2 3	(i) States that the speed monitoring system operator successfully performed OR REVIEWED AND EVALUATED the manufacturer—specified DAILY self—test of the speed monitoring system prior to producing a recorded image;
4	(ii) Shall be kept on file; and
5 6	(iii) Shall be admitted as evidence in any court proceeding for a violation of this section.
7 8 9	(4) (i) A speed monitoring system shall undergo [an annual] A QUARTERLY calibration check performed by an independent calibration laboratory THAT IS:
10	1. SELECTED BY THE LOCAL JURISDICTION; AND
11 12	2. UNAFFILIATED WITH THE MANUFACTURER OF THE SPEED MONITORING SYSTEM.
13 14	(ii) The independent calibration laboratory shall issue a signed certificate of calibration after the [annual] QUARTERLY calibration check that:
15	1. Shall be kept on file; and
16 17	2. Shall be admitted as evidence in any court proceeding for a violation of this section.
18 19	(5) IF A LOCAL JURISDICTION AUTHORIZES A PROGRAM OF SPEED MONITORING SYSTEMS UNDER THIS SECTION:
20 21 22	(I) THE LOCAL JURISDICTION SHALL DESIGNATE A PROGRAM ADMINISTRATOR WHO MAY NOT BE AN EMPLOYEE OR A REPRESENTATIVE OF THE SPEED MONITORING SYSTEM CONTRACTOR; AND
23 24	(II) THE CONTRACT WITH THE SPEED MONITORING SYSTEM CONTRACTOR SHALL INCLUDE THE FOLLOWING PROVISIONS:
25 26 27 28 29 30	1. FOR POTENTIAL VIOLATIONS SUBMITTED BY A CONTRACTOR FOR REVIEW BY AN AGENCY, IF MORE THAN 5% OF THE VIOLATIONS IN A CALENDAR YEAR ARE ERRONEOUS VIOLATIONS, THEN THE CONTRACTOR SHALL BE SUBJECT TO LIQUIDATED DAMAGES FOR EACH ERRONEOUS VIOLATION EQUAL TO AT LEAST 50% OF THE FINE AMOUNT FOR THE ERRONEOUS VIOLATION, PLUS ANY REIMBURSEMENTS PAID BY THE LOCAL
31	JURISDICTION; AND

1	2. THE LOCAL JURISDICTION MAY CANCEL A		
2	CONTRACT WITH A CONTRACTOR IF THE CONTRACTOR VIOLATES THE		
3	CONTRACT BEYOND A THRESHOLD SPECIFIED IN THE CONTRACT OR VIOLATES		
4	THE LAW IN IMPLEMENTING THE CONTRACT.		
5	(6) (I) THE MARYLAND ASSOCIATION OF CHIEFS OF POLICE,		
6	IN CONSULTATION WITH THE MARYLAND SHERIFF'S ASSOCIATION AND THE		
7	ADMINISTRATION, SHALL DEVELOP A TRAINING PROGRAM CONCERNING THE		
8	OVERSIGHT AND ADMINISTRATION OF A SPEED MONITORING PROGRAM BY A		
9	LOCAL JURISDICTION, INCLUDING A CURRICULUM OF BEST PRACTICES IN THE		
10	STATE.		
1	(II) 1. A PROGRAM ADMINISTRATOR SHALL		
12	PARTICIPATE IN THE TRAINING PROGRAM ESTABLISHED UNDER THIS		
13	PARAGRAPH BEFORE A LOCAL JURISDICTION INITIALLY IMPLEMENTS A SPEED		
14	MONITORING PROGRAM AND SUBSEQUENTLY AT LEAST ONCE EVERY 2 YEARS.		
15	2. If a local jurisdiction designates a new		
16	PROGRAM ADMINISTRATOR, THE NEW PROGRAM ADMINISTRATOR SHALL		
L 7	PARTICIPATE IN THE NEXT AVAILABLE TRAINING PROGRAM.		
18	(c) (1) Unless the driver of the motor vehicle received a citation from a		
19	police officer at the time of the violation, the owner or, in accordance with subsection		
20	(f)(4) of this section, the driver of a motor vehicle is subject to a civil penalty if the		
21	motor vehicle is recorded by a speed monitoring system while being operated in		
22	violation of this subtitle.		
23	(2) A civil penalty under this subsection may not exceed \$40.		
24	(3) For purposes of this section, the District Court shall prescribe:		
25	(i) A uniform citation form consistent with subsection (d)(1) of		
26	this section and § 7–302 of the Courts Article; and		
27	(ii) A civil penalty, which shall be indicated on the citation, to be		
28	paid by persons who choose to prepay the civil penalty without appearing in District		
29	Court.		
30	(d) (1) Subject to the provisions of paragraphs (2) through (4) of this		
31	subsection, an agency shall mail to an owner liable under subsection (c) of this section		
32	a citation that shall include:		
33	(i) The name and address of the registered owner of the vehicle;		
34	(ii) The registration number of the motor vehicle involved in the		

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violation;

1	1 (iii) The violation cha	arged;
2	2 (iv) The location who	re the violation occurred;
3	3 (v) The date and tin	e of the violation;
4	4 (vi) A copy of the rec	orded image;
5 6	· · · · · · · · · · · · · · · · · · ·	the civil penalty imposed and the date by
7 8 9	(viii) A signed statement by a duly authorized law enforcement officer employed by or under contract with an agency that, based on inspection of recorded images, the motor vehicle was being operated in violation of this subtitle;	
10 11	` /	recorded images are evidence of a violation
12 13 14	this section of the manner and time in which liability as alleged in the citation may be	
15 16 17	this section that failure to pay the civil	ising the person alleged to be liable under penalty or to contest liability in a timely
18	18 1. Is an adm	ssion of liability;
19 20	· ·	t in the refusal by the Administration to
21 22	· · · · · · · · · · · · · · · · · · ·	t in the suspension of the motor vehicle
23 24	(2) An agency may mail a warning notice instead of a citation to the owner liable under subsection (c) of this section.	
25 26		subsection (f)(4) of this section, an agency not an owner.
27 28 29	issued under this section shall be maile	subsection (f)(4) of this section, a citation d no later than 2 weeks after the alleged this State, and 30 days after the alleged

violation if the vehicle is registered in another state.

1 A person who receives a citation under paragraph (1) of this (5)2 subsection may: 3 (i) Pay the civil penalty, in accordance with instructions on the citation, directly to the political subdivision; or 4 5 (ii) Elect to stand trial in the District Court for the alleged violation. 6 7 A certificate alleging that the violation of this subtitle occurred and (e) (1) 8 the requirements under subsection (b) of this section have been satisfied, sworn to, or 9 affirmed by [an agent or employee of] A DULY AUTHORIZED LAW ENFORCEMENT 10 OFFICER EMPLOYED BY OR UNDER CONTRACT WITH an agency, based on inspection of recorded images produced by a speed monitoring system, shall be 11 12 evidence of the facts contained in the certificate and shall be admissible in a 13 proceeding alleging a violation under this section without the presence or testimony of 14 the speed monitoring system operator who performed the requirements under 15 subsection (b) of this section. 16 If a person who received a citation under subsection (d) of this 17 section desires the speed monitoring system operator to be present and testify at trial, 18 the person shall notify the court and the State in writing no later than 20 days before 19 trial. 20 (3) Adjudication of liability shall be based on a preponderance of 21evidence. 22 (f) (1) The District Court may consider in defense of a violation: 23 Subject to paragraph (2) of this subsection, that the motor (i) 24vehicle or the registration plates of the motor vehicle were stolen before the violation 25occurred and were not under the control or possession of the owner at the time of the 26 violation; 27 Subject to paragraph (3) of this subsection, evidence that the 28 person named in the citation was not operating the vehicle at the time of the violation; 29 and 30 Any other issues and evidence that the District Court deems (iii) 31 pertinent. 32 To demonstrate that the motor vehicle or the registration plates 33 were stolen before the violation occurred and were not under the control or possession

of the owner at the time of the violation, the owner shall submit proof that a police

report regarding the stolen motor vehicle or registration plates was filed in a timely

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manner.

- 1 To satisfy the evidentiary burden under paragraph (1)(ii) of this (3) 2 subsection, the person named in the citation shall provide to the District Court a 3 letter, sworn to or affirmed by the person and mailed by certified mail, return receipt 4 requested, that: 5 States that the person named in the citation was not (i) 6 operating the vehicle at the time of the violation; and 7 (ii) Includes any other corroborating evidence. 8 **(4)** (i) If the District Court finds that the person named in the 9 citation was not operating the vehicle at the time of the violation or receives evidence 10 under paragraph (3) of this subsection identifying the person driving the vehicle at the 11 time of the violation, the clerk of the court shall provide to the agency issuing the 12 citation a copy of any evidence substantiating who was operating the vehicle at the 13 time of the violation. 14 (ii) On receipt of substantiating evidence from the District 15 Court under subparagraph (i) of this paragraph, an agency may issue a citation as provided in subsection (d) of this section to the person who the evidence indicates was 16 17 operating the vehicle at the time of the violation. 18 A citation issued under subparagraph (ii) of this paragraph (iii) shall be mailed no later than 2 weeks after receipt of the evidence from the District 19 20 Court. 21If a person liable under this section does not pay the civil penalty or (g) 22contest the violation, the Administration: 23 (1) May refuse to register or reregister the motor vehicle cited for the 24violation; or 25 May suspend the registration of the motor vehicle cited for the (2) violation. 26 27 (h) A violation for which a civil penalty is imposed under this section: 28 Is not a moving violation for the purpose of assessing points under (1)§ 16–402 of this article; 29 30 (2)May not be recorded by the Administration on the driving record of 31 the owner or driver of the vehicle;
- 32 (3) May be treated as a parking violation for purposes of § 26–305 of 33 this article; and

- 1 (4) May not be considered in the provision of motor vehicle insurance 2 coverage. 3 In consultation with the appropriate local government agencies, the Chief (i) 4 Judge of the District Court shall adopt procedures for the issuance of citations, the 5 trial of civil violations, and the collection of civil penalties under this section. 6 (j) (1) An agency or an agent or contractor designated by the agency shall 7 administer and process civil citations issued under this section in coordination with 8 the District Court. 9 (2)If a contractor IN ANY MANNER operates a speed monitoring 10 system OR ADMINISTERS OR PROCESSES CITATIONS GENERATED BY A SPEED MONITORING SYSTEM on behalf of a local jurisdiction, the contractor's fee may not be 11 12 contingent ON A PER-TICKET BASIS on the number of citations issued or paid. 13 SECTION 2. AND BE IT FURTHER ENACTED, That, except as provided in Section 3 of this Act, this Act shall apply only to a contract entered into on or after 14 15 April 8, 2014, and may not be construed to affect a contract entered into before April 8, 16 2014. 17 SECTION 3. AND BE IT FURTHER ENACTED, That for a speed monitoring 18 system contract that is entered into by a local jurisdiction before April 8, 2014, and 19 that is not consistent with the provisions of this Act, any extension of the term of the 20 contract through the exercise of an extension option or clause on or after April 8, 2014, 21shall be void.
- SECTION 4. AND BE IT FURTHER ENACTED, That this Act shall take effect October 1, 2014.