CAUSE NO. CV1307627

KEEP CLEVELAND SAFE	§ IN THE DISTRICT COURT
	§
v.	§ LIBERTY COUNTY, TEXAS
	§
THE CITY OF CLEVELAND,	§
TEXAS, NIKI COATS, MAYOR,	§
AND KELLY MCDONALD, CITY	§ 253 RD JUDICIAL DISTRICT
SECRETARY	<u> </u>
TEXAS, NIKI COATS, MAYOR, AND KELLY MCDONALD, CITY	§ § 253 RD JUDICIAL DISTRICT §

ORDER ON TEMPORARY INJUNCTION

On February 19, 2014, the Court conducted an oral hearing on Defendants' Plea to the Jurisdiction and on Plaintiff's Request for Temporary Injunctive Relief. The Parties received notice and appeared at the hearing. The Court considered the Parties' briefing, attached exhibits, and their arguments. Plaintiff's Exhibits A thru J were admitted into evidence at the hearing. The Court holds that it has subject matter jurisdiction over all of the parties and all of the Plaintiff's claims. The Court further holds that the Defendants are not immune from this suit, and that Plaintiff is entitled to injunctive relief. Accordingly, the Court denies Defendants' Plea to the Jurisdiction and grants Plaintiff's request for injunctive relief as set forth below.

The Court issues a temporary injunction because the Court finds that the Plaintiff is likely to prevail on the merits of the case based on the following:

1. A document entitled, "The Petition to Ban Red Light Cameras" was

submitted to the Cleveland City Secretary on August 19, 2013 (the "Petition"). The Petition seeks to mandate the City Council of the City of Cleveland, Texas, pursuant to Section 9.004 of the Texas Local Government Code, to call an election for the purpose of amending the Charter of the City of Cleveland (the "Cleveland Charter"). The Petition does not comply with Section 8.05 of the Cleveland Charter. Specifically, Section 8.05 of the Cleveland Charter sets forth the exclusive procedures under which the Charter may be amended. That provision is valid and enforceable as a matter of law. Section 9.004 of the Texas Local Government Code does not preempt Section 8.05 of the Cleveland Charter.

- 2. The Petition does not comply with any other provision of the Cleveland Charter, including Sections 9.01 and 9.02, which define the initiative and referendum powers of the citizens of Cleveland. The Petition does not constitute an initiative. The Petition does not constitute a referendum.
- 3. Because the Petition was not in compliance with the Cleveland Charter, the Cleveland City Council lacked the authority to call an election on it. Accordingly, Ordinance 1029, passed by the Cleveland City Council on August 29, 2013, and calling for an election on the Petition (the "First Ordinance") is void and unenforceable as a matter of law. Likewise, Proposition (or measure) 4 of Section 4 of Ordinance 1043, which calls for an election on the Petition, and which passed by the Cleveland City Council on February 11, 2014 (the "Second Ordinance"), is

also void and unenforceable as a matter of law.

- 4. The First Ordinance and Proposition 4 of the Second Ordinance are also void and unenforceable as a matter of law because the Texas Legislature has expressly delegated the exclusive authority to implement red-light-camera enforcement programs to the governing body of a local government, in this instance, the Cleveland City Council. Tex. Transp. Code § 707.002. That exclusive grant of power removes the subject of red-light-camera enforcement programs from the field in which citizen petitions can operate. The subject matter of the Petition, therefore, falls outside the field for which the initiatory process exists. Accordingly, the Petition did not authorize the Cleveland City Council to call for an election and the First Ordinance and Proposition 4 of the Second Ordinance are void and unenforceable as a matter of law.
- 5. The Petition also seeks to render inoperative and to temporarily prevent the adoption of any subsequent City Council ordinance that seeks to ban by charter amendment any red-light-camera enforcement program. Initiative, referendum and charter amendment powers do not permit the repeal or prohibition of a measure that protects the health, safety and welfare of all citizens at the behest of individual voters. For this reason, the Cleveland City Council was not authorized to call for an election on the Petition. Accordingly, the First Ordinance and Proposition 4 of the Second Ordinance, calling for an election on the Petition,

Signed and entered on this 6 day of March, 2014.

Judge Presiding

Judge Carroll Wilborn, Jr Sitting by Assignment

AGREED AS TO BOTH FORM AND SUBSTANCE:

ANDY TAYLOR & ASSOCIATES, P.C.

/s/Andy Taylor
Andy Taylor
State Bar No. 1972760
ataylor@andytaylorlaw.com
2668 Highway 36S, #288
Brenham, Texas 77833
(713) 222-1817
Fax (713) 222-1855

Wallace B. Jefferson
State Bar No. 00000019
wjefferson@adjtlaw.com
Alexander Dubose Jefferson
& Townsend LLP
515 Congress Avenue, #2350
Austin, Texas 78701
(512) 482-9500
Fax (512) 482-9303

¹ Judge Welborn sat pursuant to assignment order issued by Regional Presiding Judge Olen Underwood, and without objection by any party.

Jennifer Josephson
State Bar No. 11031450
jjosephson@adjtlaw.com
Alexander Dubose Jefferson
& Townsend LLP
1844 Harvard Street
Houston, Texas 77008
(713) 523-2358
Fax (713) 522-4553

ATTORNEYS FOR PLAINTIFF, KEEP CLEVELAND SAFE

AGREED AS TO FORM ONLY:

/s/Scott Bounds
Scott Bounds
sbounds@olsonllp.com
John J. Hightower
jhightower@olsonolson.com
Olson & Olson LLP
Wortham Tower, Suite 600
2727 Allen Parkway
Houston, Texas 77019

ATTORNEYS FOR DEFENDANTS THE CITY OF CLEVELAND, TEXAS, NIKI COATS, MAYOR, AND KELLY MCDONALD, CITY SECRETARY

